

7/25/2019

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[Jmm]

Sponsor: McDermott

Proposed No.: 2019-0245

1STRIKING AMENDMENT TO PROPOSED MOTION 2019-0245, VERSION 1

2On page 1, beginning on line 6, strike everything through page 5, line 87, and insert:

3 "WHEREAS, the Washington state Legislature amended chapter 81.112 RCW via
4Chapter 44, Laws of Washington 2015 3rd Special Session, to create the Puget Sound
5Taxpayer Accountability Account, and

6 WHEREAS, the Puget Sound Taxpayer Accountability Account is to be funded by
7a sales and use tax offset fee of three and twenty-five one-hundredths percent of the total
8payments made by a regional transit authority to construction contractors on construction
9projects that are:

10 1. For new projects identified in the system plan funded by any proposition
11approved by voters after January 1, 2015; and

12 2. Excluded from the definition of retail sales under RCW 82.04.050(10), and

13 WHEREAS, between 2018 and 2035, King County is projected to receive
14approximately three hundred fifteen million dollars from the account, and

15 WHEREAS, the King County council adopted Motion 15029, which identified
16three priority areas to invest Puget Sound Taxpayer Accountability Account proceeds,
17which included:

18 1. Early learning;

19 2. K-12 education for vulnerable and underserved children and youth; and
20 3. College, career, and technical education, and
21 WHEREAS, Motion 15029 also included goals and principles to guide investment
22 of Puget Sound Taxpayer Accountability Account proceeds, and
23 WHEREAS, Motion 15029 also directed council staff to work with a consultant,
24 executive staff and stakeholders to develop an implementation plan for Puget Sound
25 Taxpayer Accountability Account proceeds and to explore the educational needs for
26 students in King County and the impacts of different strategies to meet those educational
27 needs as well as a financial analysis of those strategies, and
28 WHEREAS, the educational needs assessment and impact assessment of nine
29 different strategies were completed on November 5, 2018, and the financial analysis was
30 completed on May 20, 2019, and
31 WHEREAS, council staff conducted further community engagement work with
32 executive staff and a consultant by conducting fourteen subject matter expert interviews
33 and facilitating twenty-one community listening sessions throughout King County from
34 March 14, 2019, to May 17, 2019, and
35 WHEREAS, it is estimated by Sound Transit that nearly ten million dollars in
36 Puget Sound Taxpayer Accountability Account proceeds will be available to King County
37 during the 2020 calendar year, and
38 WHEREAS, the state Legislature clarified during the 2019 legislative session that
39 the Puget Sound Taxpayer Accountability Account could be used for investments in
40 facilities, and
41 WHEREAS, state law requires that, to the greatest extent practicable, the

42expenditures of the counties must follow the requirements of any transportation subarea
43equity element used by the Sound Transit;

44 NOW, THEREFORE, BE IT MOVED by the Council of King County:

45 A. It is the intent of the council to equitably invest Puget Sound Taxpayer
46Accountability Account proceeds as described in this motion in programs and facilities
47designed to improve educational outcomes for students in vulnerable and underserved
48populations, including: children and youth of color; children who come from families
49that are at or below two hundred percent of the federal poverty level; children or youth
50who are homeless, in the foster care system or in the child welfare system; children or
51youth who are involved in the juvenile justice system; children and youth with
52disabilities, or identify as LGBTQ or otherwise vulnerable children or youth.

53 B. To ensure the long-term efficacy and accountability of future investments of
54Puget Sound Taxpayer Accountability Account proceeds, it is the intent of the council to
55direct up to ten percent of Puget Sound Taxpayer Accountability Account proceeds to
56evaluate funded strategies and to provide for administrative costs incurred by the county
57over the life of the account. Funded strategies will be evaluated based on improving
58kindergarten readiness, increasing high school graduation rates, and increasing
59postsecondary degree or certification completion. Up to ten percent of each year's
60evaluation and administration funds will be used to fund technical assistance and capacity
61building for small organizations, partnerships and groups to provide services to include
62but not limited to providing or funding legal, accounting, human resources and leadership
63development services and support.

64 C. It is the intent of the council to direct the remaining Puget Sound Taxpayer

65 Accountability Account proceeds as follows:

66 1.a. Fifty-five percent of Puget Sound Taxpayer Accountability Account
67 proceeds over the estimated fifteen-year life of the account to be dedicated to investments
68 for programs and facilities that support early learning and early interventions for children
69 in King County. To the greatest extent possible, proceeds invested in early learning
70 facilities to go to facilities that are occupied by at least seventy percent of children served
71 who come from families that are at or below two hundred percent of the federal poverty
72 level, or children and youth of color;; children or youth who are homeless, in the foster
73 care system or in the child welfare system; children or youth who are involved in the
74 juvenile justice system; children and youth with disabilities; or otherwise vulnerable
75 children or youth.

76 b. The investments will focus on increased access to inclusive and culturally
77 responsive early education programs in child care access deserts. The investments will
78 include early learning programs with staff and leadership that reflect the community
79 served. The investments may also be used for renovation, expansion, purchase, long-
80 term lease or construction of early learning facilities or early intervention facilities,
81 including associated activities such as planning, feasibility and predesign work.

82 c. At least twenty percent of the proceeds identified in section C.1.a. of this
83 motion will be spent on support services, training and other enhancements to improve
84 kindergarten readiness for children in home-based child-care facilities that serve the
85 vulnerable populations identified in section A. of this motion; and

86 2.a. Forty-five percent of Puget Sound Taxpayer Accountability Account
87 proceeds over the estimated fifteen-year life of the account should be invested in the King

88County Promise, including high school advising, college advising and system navigation
89to help historically underserved students successfully advance through the K-12
90educational system, complete high school, navigate from high school to college and
91complete a postsecondary credential. The proceeds will be spent to improve support
92services at high poverty schools, local community and technical colleges and equity
93focused community based organizations that serve low-income students, specifically
94focused on populations identified in section A. of this motion. The proceeds may also be
95used to support programs that align with and supplement county priorities and
96investments including the youth action plan, best starts for kids and zero youth detention.

97 b.(1) Forty percent of the funding identified in section C.2.a. of this motion
98will be focused on K-12 aged children and youth, including:

99 (a) systems-level improvements that will result in greater student success in
100educational outcomes, specifically for those populations listed in section A. of this
101motion. The efforts should improve alignment across systems that affect educational
102outcomes, enhance student supports, and make systems-level improvements to ensure
103that K-12 systems address barriers experienced by students. The investments may
104include training educators on the effects of economic status and institutional racism,
105adverse childhood experiences, cultural competency, and the use of restorative practices
106in schools; and

107 (b). high school advising, college admissions and career advising, including
108through trade and apprenticeship programs, and navigation to help historically
109underserved students navigate from high school to college and complete a postsecondary
110credential.

111 (2). Programs funded to meet the requirements of section C.2.b.(1)(a) and (b)
112 of this motion will require matching funding from other organizations, institutions or
113 governments.

114 c.(1) Forty percent of the funding identified in section C.2.a. of this motion
115 will be focused on higher education, including:

116 (a) systems-level improvements that will result in more equitable access to
117 opportunities and greater student success in educational outcomes, specifically for those
118 populations listed in section A. of this motion. The efforts should improve alignment
119 across systems that affect educational outcomes, enhance student supports, and make
120 systems-level improvements to ensure that postsecondary systems address barriers
121 experienced by students; and

122 (b) college advising and navigation, including through trade and
123 apprenticeship programs, to support students from the populations identified in section A.
124 of this motion to attain a postsecondary credential.

125 (2) Programs funded to meet the requirements of section C.2.c.(1)(a) and (b) of
126 this motion will require matching funding from other organizations, institutions or
127 governments.

128 d.(1) Twenty percent of the proceeds identified in section C.2.a. of this motion
129 will be spent on programming provided by community-based organizations that is
130 integrated with the K-12 and postsecondary systems to help close the educational
131 opportunity gap for children and youth of color, to reduce youth involvement in the
132 criminal justice system, increase life skills education and to help out-of-school students
133 who reenter school earn a postsecondary credential.

134 (2) The resources dedicated under section C.2.d.(1) of this motion will be
135provided to community based organizations that provide intensive support and that work
136directly with underserved students, youth involved in the juvenile justice system
137including incarcerated youth in King County facilities, positive cultural identity
138development via ethnic-based organizations, mentoring and out of school connections or
139equitable access to physical education. The community based supports will be integrated
140with the K-12 and postsecondary systems in order to provide a coordinated pathway for
141the students being served. The resources will be spent to improve support services at
142high poverty schools through equity-focused community based organizations that serve
143low-income students, specifically focused on the most underserved and those populations
144listed in section A. of this motion.

145 D. In order to ensure predictability, accountability and transparency for future
146distribution of Puget Sound Taxpayer Accountability Account proceeds, executive staff to
147work in consultation with council staff, service providers and stakeholders representing
148each of the priority educational areas and the community to develop a draft
149implementation plan for investment of Puget Sound Taxpayer Accountability Account
150proceeds as identified in this motion. The draft implementation plan will reflect the
151priorities identified in this motion and should include recommendations for:

- 152 1. A governance structure to include but not be limited to identifying advisory
153groups with expertise in early learning, K-12 education and postsecondary education to
154inform the council on ongoing and changing educational needs in King County
155throughout the life of the Puget Sound Taxpayer Accountability Account;
- 156 2. Processes for allocating funds, including criteria and duration of grant

157awards;

158 3. Strategies to ensure funded programs are culturally appropriate and trauma
159informed;

160 4. A financial plan based on the most recent revenue estimates from Sound
161Transit for the life of the account and that identifies opportunities for matching or
162supplemental funds from public, private or philanthropic sources;

163 5. Policies for funding early learning facilities, early intervention facilities and
164mixed-use facilities where services are provided that prioritize creating increased access
165to inclusive and culturally appropriate early learning services where such services are
166inadequate to meet need. The policies will include a definition of "access desert" to
167guide the future placement of early learning facilities. The policies will also include
168guidance for funding home based care facilities, standalone facilities, mixed-use facilities
169and facilities collocated with affordable housing, identify appropriate outcome measures,
170set appropriate target enrollment figures based on income level, local cost of living and
171payment mix and strategies to sustainably maximize services to children identified in
172section A. of this motion. The policies will also include strategies to ensure facilities are
173built with project labor agreements or other labor friendly practices;

174 6. Policies for funding services for students aged K-12 that enhance and
175supplement county priorities and investments such as reducing youth involvement justice
176system and that provide for greater systems alignment, student supports and reduction
177barriers to high-school completion. The policies will identify appropriate outcomes
178measures and recommend strategies that would enhance the success of specific K-12
179aged populations of vulnerable and underserved youth named in section A. of this

180motion, as appropriate;

181 7. Policies for funding services for students pursuing postsecondary educational
182opportunities that include higher education and careers in the trades and apprenticeships,
183and that provide for greater system alignment, student supports and reduction in barriers
184to completing a postsecondary degree or credential, identify appropriate outcomes
185measures and identify strategies and opportunities to leverage relevant local, state and
186federal funds; and

187 8. Periodic evaluation of outcomes, equity and efficacy of Puget Sound
188Taxpayer Accountability Account proceed investments, including a review of overall
189strategies funded five years after the first grant is awarded. The periodic reviews to
190evaluate each funded strategy's ability to improve kindergarten readiness, increase high
191school graduation rates, or increase postsecondary degree or certification completion by
192race and ethnicity.

193 E. The draft implementation plan requested by this motion should be transmitted
194by the executive to the council no later than six months after the effective date of this
195motion. The draft implementation plan should be filed in the form of a paper original and
196an electronic copy with the clerk of the council, who shall retain the original and provide
197an electronic copy to all councilmembers, the council chief of staff and the lead staff to
198committee of the whole, or its successor."

199

200*Effect Statement:*

201 • *Defines vulnerable and underserved populations*

- 202 • *Dedicates 10 percent of PSTAA proceeds to evaluation, administration and*
203 *technical assistance*
- 204 • *Dedicates 55 percent of remaining PSTAA proceeds to facilities and programs*
205 *for early learning and early interventions.*
- 206 • *Requires that if funds are used for early learning facilities, that to the extent*
207 *possible, those facilities provide services to a population of children where at*
208 *least 70 percent come from families with incomes at or below 200 percent of the*
209 *federal poverty level or come from the target population.*
- 210 • *Dedicates 20 percent of the funds dedicated to early learning or early*
211 *interventions to home-based childcare.*
- 212 • *Dedicates 45% percent or remaining funds after funds are used for evaluation*
213 *and administration to King County Promise related programs.*
 - 214 o *Dedicates 40% of these funds to K-12 programming*
 - 215 o *Dedicates 40% of these funds to postsecondary programming*
 - 216 o *Dedicates 20% of these funds to community based organizations.*
- 217 • *Requires the executive to work with the council and stakeholders to develop an*
218 *implementation plan to be transmitted to the council six months after the*
219 *effective date of this motion.*

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